

SECRET**SENSITIVE**

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DOS Review Completed

OCTOBER 31, 1974

TO: SECRETARY KISSINGER
FROM: ENDERS

ON-FILE NSC RELEASE INSTRUCTIONS
APPLY

1. THERE FOLLOW CONSOLIDATED COMMENTS AND SUGGESTIONS ON YOUR SPEECH.

2. THE KEY ISSUES AND THE DISPOSITION I SUGGEST YOU MAKE OF THEM ARE AS FOLLOWS:

(A) "TOUGH BARGAINING STAND". THIS CAME UP IN CONNECTION WITH ACCESS TO FOREIGN GRAIN MARKETS; AND WE HAVE DEALT WITH THAT SPECIFIC ISSUE IN PARAGRAPH 61 WITH SOME ANODYNE LANGUAGE IN VIEW OF PRESIDENT'S GENERAL POSTURE OF BARGAINING TOUGH ABROAD WHICH I AM TOLD (TO HAK 89) WAS EXPRESSED IN THE ECONOMIC POLICY BOARD MEETING THIS MORNING. YOU MAY WISH TO INCLUDE GENERAL PARAGRAPH IN THE BEGINNING OR THE END TO THE EFFECT THAT TR US WILL ACT GENEROUSLY BUT THAT OTHERS,

BOTH THE WEALTHY AND THE POOR, MUST PLAY THEIR PART FOR THE EFFORT TO SUCCEED.

(B) RESERVES TARGET. THREE AGENCIES STILL DISAGREE ON THE 60 MILLION TON FIGURE FOR GRAIN RESERVES (TREASURY, CEA AND OMB). EBERLE AND USDA CAN ACCEPT. SUGGEST YOU MAINTAIN THE POSITION ON THIS, OR AT MOST GO TO 50 MILLION. RECOMMEND STRONGLY AGAINST DROPPING A NUMERICAL TARGET.

(C) QUANTITIES OF FOOD AID. IN ORDER TO KEEP THE FLEXIBILITY IN THE PL 480 PROGRAM DECIDED IN THE PRESIDENT'S MEETING IN SEPTEMBER, BELIEVE YOU SHOULD LIMIT YOUR STATEMENT ON INCREASING FOOD AID TO VALUE ONLY.

(D) MULTI-YEAR FOOD AID PLANNING. ALL AGENCIES ARGUED AGAINST THIS ON CONGRESSIONAL GROUNDS. IT IS SOMETHING I THINK THAT WE MAY BE ABLE TO PUT OVER IN THE CONGRESS, BUT WHICH YOU DON'T NEED TO GET OUT IN FRONT ON AT THIS STAGE. WE WOULD ALREADY DO VERY WELL IF WE COULD GET AN ANNUAL EXERCISE TO SET INTERNATIONAL FOOD AID TARGET FOR ALL COUNTRIES. RECOMMEND YOU SETTLE FOR THE ANNUAL EXERCISE.

3. SEIDMAN IS TALKING ABOUT REPORTING YOUR CONCLUSIONS ON THESE ISSUES TO THE PRESIDENT. TO DEAL WITH THAT, YOU MAY WISH TO COMMUNICATE YOUR FINAL TEXT TO THE PRESIDENT DIRECTLY.

4. DETAILED COMMENTS AND SUGGESTIONS FOLLOW.

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